

Message Text

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ACTION EUR-12

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AMEMBASSY BRUSSELS

C O N F I D E N T I A L SECTION 1 OF 2 USNATO 0807

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJ: FEB 11 EWG MEETING: STUDY ON RATIONALIZATION/SPECIALIZATION,
AGENDA ITEM II

REF: A. USNATO 0068 NOTAL

B. USNATO 0247 NOTAL

C. USNATO 5883 (1974) NOTAL

D. USNATO 5622 (1974) NOTAL

BEGIN SUMMARY. CHAIRMAN OF EURO/NATO TRAINING GROUP (E/NT),
RADM TREBESCH, FRG NAVY, PRESENTED EWG WITH A FORCEFUL AND
ILLUMINATING DESCRIPTION OF OBSTACLES LIMITING PROGRESS IN
CONSOLIDATED TRAINING. PROBABLY MOST IMPORTANT POINT WAS
THAT NATIONS' LACK OF POLITICAL WILL TO ESTABLISH
CONSOLIDATED TRAINING FACILITIES IS MORE OFTEN JUST A
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CASE OF TRAINING EXPERTS LACKING POLITICAL OR
MILITARY SUPPORT IN CAPITALS. NATIONS HAVE TOO OFTEN FAILED
TO GIVE HIGHLEVEL ATTENTION TO COOPERATIVE TRAINING PROJECTS WHERE
MINOR SHORT-TERM CONCESSIONS MIGHT HAVE GREAT PAYOFFS IN THE

LONG RUN. EWG ASKED RADM TREBESCH TO PROVIDE AN ADDITIONAL REPORT LISTING A FEW TRAINING PROJECTS MOST IN NEED OF POLITICAL IMPETUS. EWG WILL THEN REFER PROBLEMS TO DPC OR MINISTERS AS APPROPRIATE. AT REQUEST OF US REP (LEGERE) EWG WILL CONSIDER SACLANT/CINCHAN REPORT ON RATIONALIZATION/SPECIALIZATION AT NEXT MEETING. EWG ALSO INVITED SACEUR TO SUBMIT A SIMILAR REPORT. END SUMMARY.

1. CHAIRMAN OPENED THIS AGENDA ITEM BY RECALLING THAT THE INVITATION TO E/NT CHAIRMAN RADM TREBESCH ASKED THAT HE ADDRESS THE FOLLOWING:

- A. THE MAIN OBSTACLES TO CONSOLIDATION OF TRAINING.
- B. SUPPORT FROM THE EWG AND HIGH LEVEL AUTHORITIES IN CAPITALS FOR A LIMITED NUMBER OF APPROPRIATE TRAINING PROJECTS.
- C. NEW TERMS OF REFERENCE (TOR) FOR THE NATO TRAINING GROUP.

2. RADM TREBESCH THEN TOOK THE FLOOR AND EXPLAINED HE PLANNED TO CONCENTRATE ON 1A AND B ABOVE. HE NOTED THAT RATIONALIZATION, SPECIALIZATION OR STANDARDIZATION IMPROVES QUALITY OF TRAINING AS WELL AS SAVING MONEY. ALTHOUGH NATIONAL TRAINING EXPERTS MAY BE AWARE OF THIS, NATIONAL DECISION-MAKERS HAVE SHOWN BOTH LACK OF WILL AND LACK OF INTEREST IN TRAINING MATTERS. AS EXAMPLES, RADM TREBESCH GAVE FOUR TRAINING PROJECTS:

- A. SURVIVAL TRAINING FOR AIRCREWS - PROJECT GIVEN UP BECAUSE NATIONS COULD NOT AGREE ON REQUIREMENTS. ADM TREBESCH COMMENTED THIS IS NOT A GOOD ENOUGH REASON TODAY.
 - B. AA (ANTI-AIRCRAFT) TANK JOINT TRAINING - PROJECT GIVEN UP BECAUSE THE NETHERLANDS DECIDED TO ESTABLISH ITS OWN FIRE CONTROL FACILITY (TO SATISFY OWN INDUSTRY); BECAUSE ITALY DELAYED EQUIPMENT ACQUISITION; AND BECAUSE BELGIUM, THE NETHERLANDS, AND ITALY ALL DECLARED PROJECT NOT FEASIBLE DUE TO LANGUAGE PROBLEMS. RADM TREBESCH NOTED THAT THE US HAS SOLVED THE LANGUAGE PROBLEM FOR FOREIGN TRAINING AND THIS, TOO, IS NO LONGER A VALID EXCUSE.
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- C. BASIC HELICOPTER PILOT TRAINING (BHPT) - THIS PROJECT WAS MOST HOPEFUL OF ALL E/NT WORK TO DATE BUT, OF SIX OR SEVEN NATIONS ORIGINALLY INTERESTED ONLY DENMARK, FRG, AND NORWAY REMAIN. THE UK FELL OUT IN JUNE 1974 BECAUSE OF A DIFFERENT PHILOSOPHY IN PILOT TRAINING. THE NETHERLANDS OPTED FOR TRAINING IN CANADA BECAUSE OF A LOWER PACKAGE PRICE INCLUDING JET TRAINEES ALSO TRAINED IN CANADA. AFTER TWO YEARS HARD WORK, ONLY THREE NATIONS REMAIN, AND, OF THESE, DENMARK IS CONSIDERING WITHDRAWING BECAUSE OF US CANCELLING A PILOT CONVERSION COURSE (SEE PARA 2A, REF B).
- D. STANAG 2360 - THIS PROJECT, WHICH DEALS WITH PAYING FOR SPARE CAPACITY IN EXISTING TRAINING FACILITIES, IS STILL NOT RATIFIED BY BELGIUM, DENMARK, AND TURKEY. RADM TREBESCH

FOUND THIS DELAY INCOMPREHENSIBLE AS THESE NATIONS AGREED TO THE FINANCIAL GUIDELINES IN THE E/NT FINANCIAL SUB-GROUP WHICH LED TO THE STANAG, MISSION COMMENTS ON THIS STANAG AND ON FINANCIAL SUB-GROUP PROVIDED PARA 3, REF B.

3. RADM TREBESCH MADE SEVERAL GENERAL COMMENTS CONCERNING OBSTACLES TO PROGRESS IN CONSOLIDATED TRAINING:

A. NATO AND NATIONAL MILITARY AUTHORITIES HAVE NOT GIVEN E/NT ADEQUATE SUPPORT. PERHAPS NEW TOR WILL HELP MILITARY COMMITTEE AND IMS PROVIDE MORE SUPPORT.

B. NATIONS CHANGE REPRESENTATIVES TO E/NT SUB-GROUPS OFTEN, SOMETIMES FROM MEETING TO MEETING.

C. SOME CAPITALS PROVIDE E/NT REPRESENTATIVES BUT ARE UNAWARE OF THE ACTUAL WORKINGS AND GOALS OF E/NT.

D. TRAINING EXPERTS IN CAPITALS DO NOT SEEM FULLY INVOLVED. RADM TREBESCH NOTES A FLURRY OF ACTIVITY JUST BEFORE EACH E/NT MEETING BUT NOTHING IN BETWEEN MEETINGS.

E. E/NT REPORTS ARE DESIGNED TO ALERT CAPITALS TO STATUS OF WORK IN ORDER TO BRING POTENTIAL PROBLEMS TO ATTENTION OF HIGHER AUTHORITY. YET RADM TREBESCH SUSPECTS THESE REPORTS NEVER GET TO RESPONSIBLE OFFICIALS WITH AUTHORITY TO DO SOMETHING ABOUT PROBLEMS.

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F. IN MOST NATIONS TRAINING IS THE RESPONSIBILITY OF INDIVIDUAL SERVICES. UNFORTUNATELY SERVICES DO NOT TAKE E/NT SERIOUSLY, PREFERRING TO CONCENTRATE ON NATIONAL TASKS MORE AT HAND. RADM TREBESCH RECOMMENDS NATIONS PUT E/NT PARTICIPATION IN ARMY, NAVY, AIR FORCE, AND FINANCIAL SUB-GROUPS UNDER A CENTRAL NATIONAL CHAIRMAN ABOE TO EXERCISE COORDINATION AND CARRY OUT NATIONAL POLICY. MOD BONN FOLLOWS THIS PRACTICE. MISSION COMMENT: IN CORRIDOR CONVERSATION WITH MISSION OFFICER FOLLOWING MEETING, RADM TREBESCH REMARKED THAT US COULD ENHANCE E/NT EFFORT BY CENTRALIZING CONTROL IN WASHINGTON WHERE ONE AUTHORITY COULD DEAL WITH SERVICES ON TRAINING MATTERS. HE NOTED THAT EUCOM IS HANDICAPPED BY BEING SO FAR AWAY FROM NATIONAL ACTIVITY. MISSION PREVIOUSLY RECOMMENDED THAT WASHINGTON ESTABLISH CENTRAL CONTROL OF US PARTICIPATION IN E/NT (REFS C AND D). WE BELIEVE EUCOM SHOULD RETAIN A ROLE, CONFIDENTIAL

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PERHAPS REPRESENTING US ON E/NT JOINT SERVICES SUB-GROUP, BUT CENTRAL AUTHORITY AND CONTACT POINT SHOULD BE IN WASHINGTON. END COMMENT.

4. IN DISCUSSION OF RAMARKS UP TO THIS POINT, US REP (LEGERE) NOTED THAT TRAINING IS BASICALLY A MILITARY FUNCTION AND THEREFORE SUPPORT FOR THE NATO PART OF EURO/NATO TRAINING MUST COME FROM THE MILITARY COMMITTEE. CONCERNING POLITICAL WILL, HE REMARKED IT EITHER BEGINS IN EWG OR IT WON'T BEGIN AT ALL IN LENDING POLITICAL SUPPORT TO E/NT OBJECTIVES. THE E/NT SHOULD HIGHLIGHT OBSTACLES TO THE MILITARY COMMITTEE, AND

EWG SHOULD TACKLE PROBLEMS THAT STILL REQUIRE POLITICAL IMPETUS, REFERRING THEM TO DPC OR MINISTERS FOR RESOLUTION IF NECESSARY. TRAINING IS ONE OF THREE RATIONALIZATION AREAS THAT MINISTERS HAVE IDENTIFIED AND GIVEN HIGH PRIORITY.

5. THE NETHERLANDS REP (CARSTEN) ASKED RADM TREBESCH IF HE WASN'T "FISHING BEHIND THE NET". THAT IS, HAVE NATIONS DEVELOPED THEIR POSITIONS ON VARIOUS TRAINING PROBECTS BEFORE E/NT CAN DO ANYTHING, SUCH AS HIGHLIGHT PROBLEMS TO HIGHER AUTHORITIES IN TIME TO INFLUENCE DECISIONS? RADM TREBESCH REPLIED THAT BASIC PROBLEM IS LACK OF SUPPORT IN CAPITALS; E/NT REPS ARE ONLY TRAINING EXPERTS WITH NO REAL MILITARY OR POLITICAL SUPPORT. EXPANDING ON THIS POINT, HE STATED THAT COMMON TRAINING NEEDS COMMON WEAPONS SYSTEMS AND NATIONS MUST HAVE COURAGE TO GET COMMON SYSTEMS. IN THIS REGARD, NATIONS CAN'T LOOK BEHIND BUT SHOULD LOOK AHEAD TO THE LATE 1970'S OR EARLY 1980'S IN ACQUIRING COMMON SYSTEMS WHICH WILL MAKE COMMON TRAINING A REAL PAYOFF. LANCE AND THE MRCA ARE EXAMPLES OF COMMON SYSTEMS IN WHICH E/NT COULD DEVELOP TRAINING PROJECTS. ANOTHER PROJECT NOW IN NEED OF MINISTERIAL SUPPORT IS THE NATO MINE WARFARE SCHOOL. THE E/NT NAVAL SUB-

GROUP HAS THIS PROJECT UNDER STUDY, BUT IT IS APPARENT THAT NATIONS WOULD HAVE TO CONTRIBUTE FRESH FUNDS TO EXPAND THE PRESENT JOINT BELGIAN/DUTCH MINE WARFARE SCHOOL AT OSTEND.

6. UK REP (MCDONALD) REMARKED THAT DRAGGING NATO INTO THE 1980'S WILL BE DIFFICULT. HOWEVER, WE SHOULD NOT FEEL GUILTY ABOUT PAST FAILURES BUT INSTEAD DIAGNOSE THE PROBLEMS AND WORK ON BOTH THE POLITICAL AND MILITARY FRONTS TO SEEK CONFIDENTIAL

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GREATER FUTURE COOPERATION. HE NOTED THAT MOD'S ARE FULL OF SPECIALISTS AND TRAINING IS ONE OF THE MORE ARCAINE FIELDS. PART OF THE PROBLEM IS THAT MINISTERS OFTEN RECEIVE TOO MUCH IN REPORTS AND THEREBY CANNOT PLACE EMPHASIS ON THE FEW MOST

IMPORTANT AREAS. THE EWG SHOULD ISOLATE ONE OR TWO TRAINING ITEMS AT A TIME AS MOST IMPORTANT AND FOCUS MINISTERIAL ATTENTION WHERE IT CAN DO THE MOST GOOD. THAT PLUS MINISTERIAL RESOLUTION TO PUSH AHEAD WILL BE BEST HOPE FOR PROGRESS. IN A LATER COMMENT, UK REP INDICATED HIS AUTHORITIES FEEL THREE TRAINING PROJECTS IN PARTICULAR SHOW "REASONABLE PROSPECTS" FOR FUTURE PROGRESS. THESE ARE:

- A. MRCA TRAINING.
- B. JOINT JET PILOT TRAINING.
- C. HELICOPTER CONTROL TRAINING (NAVY).

7. CONCERNING PRACTICAL STEPS TO TAKE IN GAINING SUPPORT OF HIGH LEVEL AUTHORITIES FOR CERTAIN TRAINING PROJECTS, RADM TREBESCH FELT THAT NEW TOR FOR NATO SIDE OF E/NT WOULD BE HELPFUL. HE DESCRIBED PRESENT IMS DRAFT TOR AS "INTERESTING" AND INDICATED HE WANTED A MONTH OR MORE TO WORK WITH THIS DRAFT. HE HOPES MILITARY COMMITTEE WILL BE ABLE TO AGREE ON NEW TOR BY THE SPRING MINISTERIAL MEETING. AS AN EXAMPLE OF A DELAYED PROJECT WHERE E/NT COULD USE SUPPORT, RADM TREBESCH GAVE IMPROVED HAWK TRAINING. SEVERAL NATIONS HAVE DECIDED TO CONDUCT THIS TRAINING IN THE US INSTEAD OF ESTABLISHING A EUROPEAN TRAINING FACILITY. HOWEVER, THE US HAS NOT BEEN ABLE TO PROVIDE NECESSARY INFORMATION. MISSION PREVIOUSLY DISCUSSED THIS PROBLEM PARA 2C, REF B.

8. AFTER GENERAL DISCUSSION, CHAIRMAN GAINED EWG AGREEMENT FOR RADM TREBESCH TO SUBMIT A SEPARATE REPORT WHICH WOULD IDENTIFY A FEW TRAINING PROJECTS MOST IN NEED OF HIGH-LEVEL POLITICAL IMPETUS. RADM TREBESCH ESTIMATED THIS REPORT WOULD BE READY IN ABOUT TWO MONTHS.

9. UNDER THIS AGENDA ITEM, BUT OFF THE SUBJECT OF E/NT, US REP OBSERVED THAT EWG HAS YET TO CONSIDER SACLAN/CINCHAN SEPT 74 PAPER ON RATIONALIZATION/SPECIALIZATION/STANDARDIZATION. EWG AGREED TO DISCUSS THIS PAPER AT NEXT MEETING. S REP CONFIDENTIAL

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NOTED THAT THE OTHER MNC, SACEUR, HAS NOT SUBMITTED ANY
RATIONALIZATION RECOMMENDATIONS OR SUGGESTIONS. HE REQUESTED
EWG RE-EXTEND AN INVITATION FOR SACEUR TO DEVELOP SOME
RATIONALIZATION PROPOSALS OR IDEAS. SHAPE REP (COL HOOTEN -
US) KNEW OF NO PLANS AT PRESENT TO SUBMIT FORMAL PROPOSALS
BUT PROMISED EFFORT TO RE-ENERGIZE SHAPE STAFF TO TRY TO COME
UP WITH SUGGESTIONS. BRUCE

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